IN FISCAL YEAR 2010, the Colorado Department of Corrections (DOC) had $584.7 million in prison expenditures. However, the state also had $21.5 million in prison-related costs outside the department’s budget. The total cost of Colorado’s prisons—to incarcerate an average daily population of 19,958—was therefore $606.2 million, of which 3.5 percent were costs outside the corrections budget.

Determining the total cost of state prisons requires accounting for expenditures in all areas of government that support the prison system—not just those within the corrections budget. The additional costs to taxpayers can include expenses that are centralized for administrative purposes (such as employee benefits and capital costs) and services for inmates funded through other agencies. Prison costs also include the cost of underfunded contributions to corrections employees’ pensions and retiree health care plans; states must pay the remainder of those contributions in the future.

Prison costs outside the DOC’s budget included the following:

- **UNDERFUNDED PENSION CONTRIBUTIONS.** In 2010, the state of Colorado contributed 62 percent of the annual amount required to fully fund pension benefits in the long run. The state will need to pay the remaining $16.2 million, plus interest, to provide for corrections employees’ pension benefits.

- **RETIREE HEALTH CARE CONTRIBUTIONS.** The state made a payment of $3.2 million for corrections employees in 2010.

- **UNDERFUNDED RETIREE HEALTH CARE.** In 2010, the state contributed 94 percent of the annual amount required to fully fund retiree health care benefits in the long run. The state will need to pay the remaining $205,000, plus interest, to provide for the retiree health care benefits of corrections employees that are scheduled under current law.

- **STATEWIDE ADMINISTRATIVE COSTS.** In 2009, the most recent year for which Vera could obtain data, the DOC incurred $1.9 million in indirect costs (such as auditing or information technology) paid by state administrative agencies. Indirect costs related to prison operations provided by these agencies were determined using the Statewide Cost Allocation Plan (SWCAP).

Download the report, which fully explains the methodology, at www.vera.org/priceofprisons.
State corrections departments pay most of the cost of prisons. However, other state government agencies may take on some of the costs, such as capital expenditures and inmate hospital care. Prison costs also include the costs of underfunded contributions to state employees’ pensions and retiree health care, because some of these benefits are for corrections personnel. States must pay the remainder of these contributions in the future. Specific prison costs outside the corrections budget vary from state to state. Thus, the cost of incarceration states report is often understated—and in different ways by each state.

In August 2011, the Vera Institute of Justice distributed a survey to the department of corrections in every state to collect the information necessary to calculate the total cost of prisons in fiscal year 2010. Corrections departments from 40 states completed and returned the survey, which asked respondents to provide prison expenditures by the department of corrections and associated costs other departments paid. Vera researchers then used publicly available documents to collect information regarding pension and retiree health care funding to estimate the cost of underfunded contributions to those benefits.


---

**METHODOLOGY**

The Vera Institute of Justice conducted a survey to collect data on spending by corrections departments and other state agencies. For the survey, prisons are defined as residential facilities that hold sentenced adult offenders in state custody. Prison costs include expenses for the operation of state-run prisons, privately run prisons, and any payments made to local jails and to other states for housing state-sentenced inmates. Taxpayer costs include expenses funded by state and federal revenue. Vera excluded from this analysis any corrections department expenses that do not directly relate to prison operations, such as community corrections or juvenile justice.

Vera obtained information regarding the underfunding of pensions and retiree health care through Consolidated Annual Financial Reports for fiscal year 2010. Prison-related administrative costs were determined per each state’s most recent publicly available Statewide Cost Allocation Plan (SWCAP).